## CITY OF JANESVILLE

# INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

For the Period July 1, 2019 through June 30, 2020

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# City of Janesville

## Officials

Name	<u>Title</u>	Term Expires
Dave Beenblossom	Mayor	January 2022
Ben McAllister	Mayor Pro Tem	January 2024
Doug Bettis** Alvin Worrell Susan Stapleton Chris Robinson Dennis Miller*	Council Member Council Member Council Member Council Member Council Member	January 2022 January 2022 January 2022 January 2024 January 2022
Christa Kurtz	City Clerk/ Treasurer	Indefinite
Gary Boveia	Attorney	Indefinite

<sup>\*\*</sup> Resigned February 2020 \* Replaced resigned Council Member

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#### Independent Accountant's Examination Report

To the Honorable Mayor and Members of the City Council:

I have performed the procedures enumerated below which were established pursuant to Chapter 11.6 of the Code of Iowa enacted by the Iowa Legislature to provide oversight of certain Iowa cities. Accordingly, I have applied certain tests and procedures to selected accounting records and related information of the City of Janesville for the period July 1, 2019 through June 30, 2020. The City of Janesville's management, which agreed to the performance of the procedures performed, is responsible for the City's records.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards for attestation engagements contained in Government Auditing Standards, issued by the Comptroller General of the United States. The sufficiency of these procedures is solely the responsibility of those parties specified in the report. Consequently, I make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

The procedures I performed are summarized as follows:

- I reviewed selected City Council meeting minutes for compliance with Chapters 21, 372.13(6) and 380 of the Code of Iowa.
- 2. I reviewed the City's internal controls to determine if proper control procedures are in place and incompatible duties, from a control standpoint, are not performed by the same employee.
- 3. I reviewed surety bond coverage for compliance with Chapter 64 of the Code of Iowa.
- 4. I obtained and reviewed the City Clerk's financial reports and selected bank reconciliations to determine whether the bank balances properly reconciled to the general ledger account balances and monthly financial reports provided to the City Council.
- 5. I reviewed City funds for consistency with the City Finance Committee's recommended Uniform Chart of Accounts (COA) and to determine required funds and fund balances are properly maintained and accurately accounted for.
- 6. I reviewed the City's fiscal year 2020 Annual Financial Report (AFR) to determine whether it was completed timely and accurately reflect the City's financial information.
- 7. I reviewed investments to determine compliance with Chapter 12B of the Code of Iowa.
- 8. I reviewed compliance with Chapters 12C.2, 12B.10B and 556.1(12) of the Code of Iowa pertaining to required depository resolutions, investment policy and reporting of unclaimed property of the State of Iowa.
- 9. I reviewed debt, including general obligation and revenue bonds/notes, and related transactions for proper authorization and compliance with Chapters 75, 384 and 403.9 of the Code of Iowa and to determine whether the debt and related proceeds and repayments were properly accounted for.

- 10. I reviewed and tested selected tax increment financing (TIF) transactions, including receipts, disbursements and transfers, for compliance and accurate accounting, including compliance with the TIF reporting requirements of Chapter 384.22 of the Code of Iowa.
- 11. I reviewed the City's TIF debt certification forms filed with the County Auditor, including requests for collection of reduced TIF amounts and to decertify certain TIF obligations, as applicable, for proper support and compliance with Chapter 403.19(6) of the Code of Iowa.
- 12. I reviewed and tested selected receipts for accurate accounting and consistency with the recommended COA.
- 13. I reviewed and tested selected disbursements for proper approval, adequate supporting documentation, accurate accounting and consistency with the recommended COA and compliance with the public purpose criteria established by Article III, Section 31 of the Constitution of the State of Iowa.
- 14. I reviewed transfers between funds for propriety, proper authorization and accurate accounting.
- 15. I reviewed and tested selected payroll and related transactions for propriety, proper authorization and accurate accounting.
- 16. I reviewed the annual certified budget for proper authorization, certification and timely amendment.

Based on the performance of the procedures described above, I identified various recommendations for the City. My recommendations are described in the Detailed Recommendations section of this report. Unless reported in the Detailed Recommendations, items of non-compliance were not noted during the performance of the specific procedures listed above.

These agreed-upon procedures do not constitute an audit of financial statements or any part thereof, the objective of which is the expression of an opinion on financial statements or a part thereof. Had I performed additional procedures, or had I performed an audit of the City of Janesville, additional matters might have come to my attention that would have been reported to you.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Janesville and other parties to whom the City of Janesville may report. This report is not intended to be and should not be used by anyone other than these specified parties.

I would like to acknowledge the many courtesies and assistance extended to me by personnel of the City of Janesville during the course of my examination. Should you have any questions concerning any of the above matters, I shall be pleased to discuss them with you at your convenience.

Keith Oltrogge

Certified Public Accountant

CAAPC

March 3, 2021



#### City of Janesville

#### **Detailed Recommendations**

## For the period July 1, 2019 through June 30, 2020

- (A) <u>Segregation of Duties</u> One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. Generally, one individual has control over each of the following areas for the City:
  - 1) Cash handling, reconciling and recording.
  - 2) Receipts opening mail, collecting, depositing, journalizing, reconciling and posting.
  - 3) Disbursements purchasing, invoice processing, check writing, mailing, reconciling and recording.
  - 4) Payroll recordkeeping, preparation and distribution.
  - 5) Utilities billing, collecting, depositing and posting.
  - 6) Financial reporting preparing and reconciling.
  - 7) Journal entries preparing and journalizing.

<u>Recommendation</u> – I realize segregation of duties is difficult with a limited number of employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials. Independent reviews of reconciliations should be evidenced by the signature or initials of the reviewer and the date of the review.

(B) Maximum Bank Balance – While the City does have a resolution established dated March 3, 2014, during the fiscal year it was exceeded.

Recommendation – The City should monitor the maximum depositories resolution. A new resolution was dated February 25, 2020.

(C) Outstanding Checks - The City has an outstanding check dating back to 2004.

Recommendation – The City should establish procedures to review outstanding checks yearly and report to Great Iowa Treasure Hunt.

(D) <u>Electronic Check Retention</u> – Chapter 554D.114 of the Code of Iowa allows the City to retain cancelled checks in an electronic format and requires retention in this manner to include an image of both the front and back of each cancelled check. The City does not receive an image of the back of each cancelled check for a bank account that switched ownership during the year.

Recommendation – The City should obtain and retain images of both the front and back of cancelled checks for all bank accounts as required by Chapter 554D.114 of the Code of Iowa.